

Basic Conditions Statement

- 1.1. This Basic Conditions Statement has been prepared in support of the Anglesey Neighbourhood Development Plan (ANDP) and demonstrates how the Plan meets the statutory requirements set out within the Town and Country Planning Act 1990 (as amended by the Localism Act 2011) and the Neighbourhood Planning Regulations 2012. The regulations require that a Neighbourhood Plan deals with planning matters (i.e. the use and development of land), is submitted by a qualifying body, covers a stated Plan Period and identifies a designated Neighbourhood Area.
- 1.2. The core basic conditions for Neighbourhood Plans, as required by Paragraph 8 of Schedule 4B to the Town and Country Planning Act 1990 (as amended), are as follows:
 - having regard to national policies and advice contained in the National Planning Practice Guidance.
 - the making of the neighbourhood plan contributes to the achievement of sustainable development.
 - the making of the neighbourhood plan is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).
 - the making of the neighbourhood plan does not breach, and is otherwise compatible with, EU obligations.

Anglesey Neighbourhood Development Plan (ANDP)

Basic Condition	Statement	Reference/Evidence
The plan related to the use and development of land and does not include excluded development	The ANDP relates to planning matters (the use and development of land) and does not deal with county matters (mineral extraction and waste development), nationally significant infrastructure or any other matters set out in Section 61K of the Town and Country Planning Act 1990.	
The ANDP is being submitted by a qualifying body	The ANDP is submitted by Anglesey Parish Council, which is a qualifying body as defined by the Localism Act 2011.	
The ANDP covers a stated plan period	The ANDP covers a Plan Period from 2014 to 2031, a period of 17 years.	
The ANDP covers a designated Neighbourhood Area	The ANDP covers a Neighbourhood Area, as designated by ESBC in December 2012. The Neighbourhood Area relates only to the Parish of Anglesey and does not include in whole or part any other Neighbourhood Area. It is the only Neighbourhood Development Plan in the designated area and no other NDP exists or is emerging for any part of the designated area.	Appendix 1– Designated Neighbourhood Area

Anglesey Neighbourhood Development Plan (ANDP)

The ANDP is in conformity with the NPPF	In order to ensure that the ANDP conforms to the NPPF an Assessment of Compliance has been undertaken. The table demonstrates how the final proposed policies all link back into the core aims of the NPPF thus fully supporting the strategy established at the national level.	Appendix 2 – Assessment of Compliance table
The ANDP contributes to sustainable development as set out by the NPPF	<p>The policies within ANDP promote sustainable development, as set out in the NPPF. Paragraph 7 of the NPPF sets out sustainable development as consisting of the following factors:</p> <ul style="list-style-type: none"> • to contribute to building a strong, responsive and competitive economy, • to support strong, vibrant and healthy communities; and • to contribute to protecting and enhancing the natural, built and historic environment. <p>As demonstrated in Appendix 2 the NP is compliant with the NPPF which has an overarching aim of promoting sustainable development in terms of economic, social and environmental issues.</p> <p>The Anglesey NP is considered to potentially impact a designated heritage asset due to policy A14 which relates to a listed building. To ensure all effects</p>	Appendix 2 – Assessment of Compliance table See Sustainability Appraisal Document Appendix 3 - Strategic Environmental Assessment Screening Report

Anglesey Neighbourhood Development Plan (ANDP)

	<p>have been considered the Sustainability Appraisal contains an SEA assessment of this policy. All other policies were considered to have no adverse effects within the Sustainability Appraisal and the SEA screening report (Appendix of the Sustainability Appraisal).</p>	
The ANDP is in conformity with the policies of the Adopted ESBC Local Plan	<p>In order to ensure that the ANDP conforms to East Staffordshire Borough Council Adopted Local Plan an Assessment of Compliance has been undertaken. The table demonstrates how the final proposed policies link back into the core aims of the ESBC Adopted Local Plan thus fully supporting the strategy established at the borough level.</p>	Appendix 2 – Assessment of Compliance table
The ANDP is in conformity with the appropriate EU regulations	<p><i>Habitats Regulations:</i> It is not envisaged that any of the development that would be consented by this framework will have an effect on any habitats covered by Natura 2000 and therefore the subject of Articles 6 & 7 of the Habitats Directive. The Parish is The Parish is covered almost entirely by the National Forest but this is not subject to Articles 6 & 7 of the Habitats Directive. It is not envisaged that any of the proposals covered in this plan would affect either of these designated areas.</p>	Appendix 3 - Strategic Environmental Assessment Screening Report

Anglesey Neighbourhood Development Plan (ANDP)

<p><i>Environmental Impact:</i></p> <p>The scale of development for which the ANDP provides the framework for consent is particularly small scale and as such it is unlikely that there would be any effects that could be described as ‘significant’ when measured against Article 3.5. The document is the lowest level of plan adopted within the LPA area, and does not influence the preparation of other plans. It is designed to promote sustainable development - in line with guidance contained in the National Planning Policy Framework.</p> <p>It's not envisaged that over the 17 year life span (to 2031) that the supported development in the Development Plan would individually or cumulative have a significant affect when measure against Article 3.5.</p> <p><i>Human rights:</i></p> <p>The plan has been positively prepared to ensure none of the policies infringe on any human rights from the Human Rights Act 1998.</p>	
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Anglesey Neighbourhood Development Plan (ANDP)

Appendices:

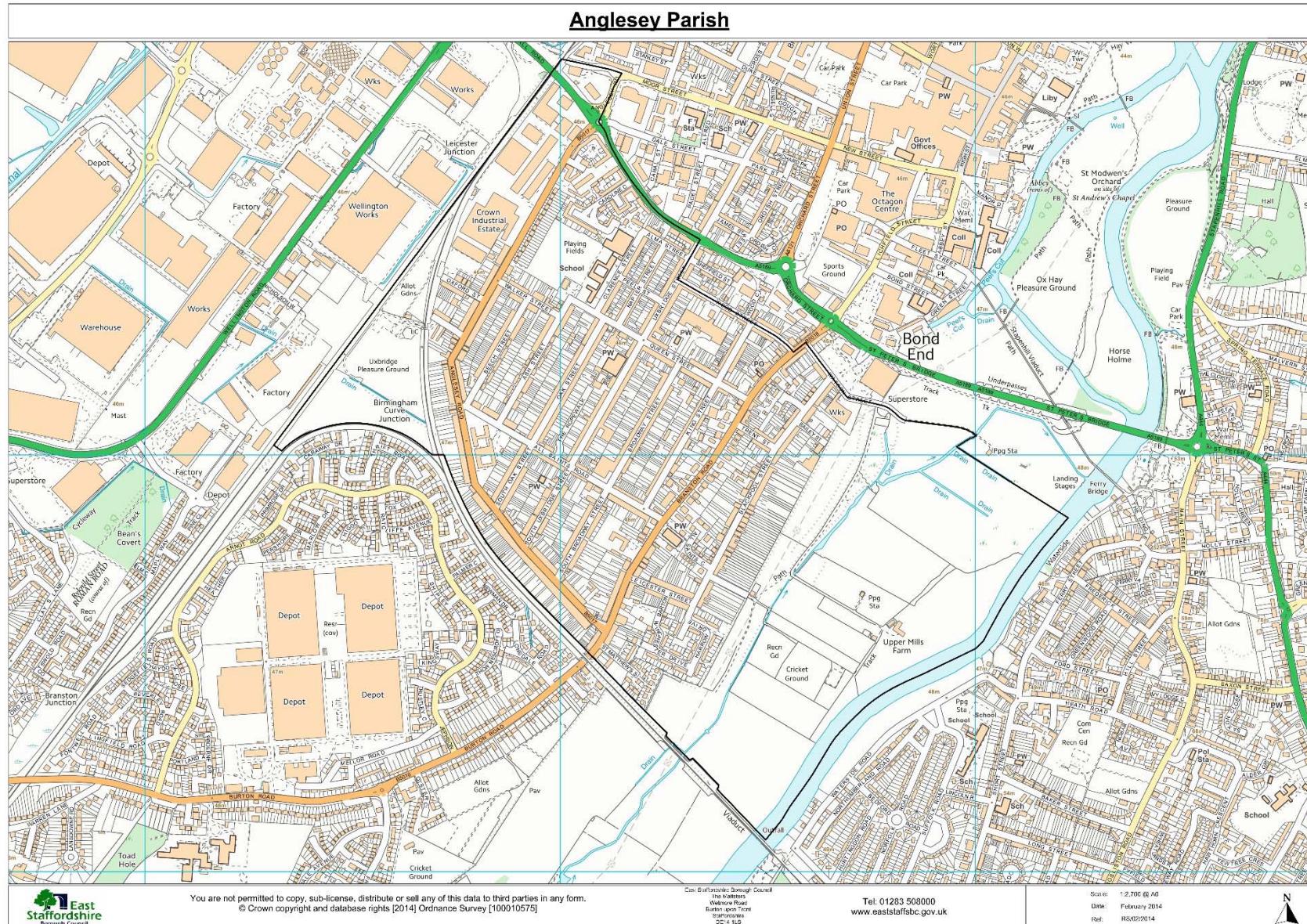
Appendix 1– Designated Neighbourhood Area

Appendix 2 – Assessment of Compliance Table

Appendix 3 - Strategic Environmental Assessment Screening Report

Anglesey Neighbourhood Development Plan (ANDP)

Appendix 1– Designated Neighbourhood Area



Anglesey Neighbourhood Development Plan (ANDP)

Appendix 2

Appendix 2 - Assessment of Compliance Table

Assessment of Compliance Table - NPPF

National Planning Policy Framework	v	Complies	~	Not applicable	x	A conflict may occur	1 - Building a strong, competitive economy	2 - Ensuring the vitality of town centres	3 - Supporting a prosperous rural economy	4 - Promoting sustainable transport	5 - Supporting high quality communications infrastructure	6 - Delivering a wide choice of high quality design	7 - Requiring good homes	8 - Promoting healthy communities	9 - Protecting Belt Land	Green	10 - Meeting the challenge of climate change, flooding and coastal change	11 - Conserving and enhancing the environment	12 - Conserving and enhancing the historic environment	13 - Facilitating the sustainable use of minerals
Policies																				
Community Facilities																				
A1 - Protecting and enhancing existing community facilities	v	v	~	v	v	~	~	~	v	~	~	~	~	~	~	~	~	~	~	~
A2 - Establishing Community Hubs	v	v	~	v	v	~	~	~	v	~	~	~	~	~	~	~	~	~	~	~
A3 - Improvements to Shopping Areas	v	v	~	v	v	~	~	v	v	v	~	~	~	~	~	~	~	~	~	~
A4 - Walking and Cycling	v	v	~	v	v	~	~	v	v	v	~	v	v	v	v	v	v	v	v	~
Employment and Housing																				
A5 - Housing Types and Tenures	~	v	~	~	~	~	v	v	v	v	~	~	~	~	~	~	~	~	~	~
A6 - Housing in Multiple Occupation (HMOs) and Conversions	~	v	~	~	~	~	v	v	v	v	~	~	~	~	~	~	~	~	~	~
A7 - Supporting Employment and Industry	v	v	~	~	~	~	v	v	v	v	~	~	~	~	~	~	~	~	~	~
A8 - High Quality Design	v	v	~	~	~	~	v	v	v	v	~	v	v	v	v	v	v	v	v	v
A9 - Heritage and Conservation	v	v	~	~	~	~	v	v	v	v	~	~	~	~	~	~	~	~	~	~
Environment and Green Space																				
A10 - Streets and Spaces	v	v	~	~	~	~	v	v	v	v	~	v	~	~	~	~	~	~	~	~
A11 - Parking and Refuse Strategy	~	v	~	~	~	~	v	v	v	v	~	~	~	~	~	~	~	~	~	~
A12 - Openspace and Recreation	~	v	~	~	~	~	v	v	v	v	~	v	v	v	v	v	v	v	v	v
A13 - The Washlands	v	v	~	~	~	~	~	~	~	~	~	v	v	v	v	v	v	v	v	v
Key Sites																				
A14 - Brewery Buildings, Clarence Street (known as the Goat Maltings)	v	v	~	v	v	~	v	v	v	v	~	~	~	~	~	v	v	v	v	v
A15 - Crown Industrial Estate, Anglesey Road.	v	v	~	v	v	~	~	v	v	v	~	~	~	~	~	v	v	v	v	v

Assessment of Compliance Table - ESB Local Plan

	V	Complies	~	Not applicable	X	A conflict may occur	SP1 - Principle of Sustainable Development	SP1 - East Staffordshire Approach to Sustainable Development	SP2 - Settlement Hierarchy	SP3 - Provision of Homes and Jobs (2012-2031)	SP4 - Distribution of Housing Growth (2012 - 2031)	SP5 - Distribution of Employment Growth (2012- 2031)	SP8 - Development Outside Settlement Boundaries	SP13 - Burton and Uttoxeter Existing Employment Land Policy	SP14 - Rural Economy	SP16 - Meeting Housing Needs	SP17 - Affordable Housing	SP18 - Residential Development on Exceptions Sites	SP20 - Town and Local Centres Hierarchy
East Staffordshire Local Plan Strategic Policies (as identified in Policy NP1)																			
Policies																			
Community Facilities																			
A1 - Protecting and enhancing existing community facilities	V	V	V	~	~	~				V	V	~	~	~	~	V	V	V	V
A2 - Establishing Community Hubs	V	V	V	~	~	~				V	V	~	~	~	~	V	V	V	V
A3 - Improvements to Shopping Areas	V	V	V	~	~	~				V	V	~	~	~	~	V	V	V	V
A4 - Walking and Cycling	V	V	~	~	~	~				V	V	~	~	~	~	V	V	V	V
Employment and Housing																			
A5 - Housing Types and Tenures	V	V	~	V	V	~				V	V	~	~	V	V	V	V	V	~
A6 - Housing in Multiple Occupation (HMOs) and Conversions	V	V	~	~	~	~				V	V	~	~	V	V	~	~	~	~
A7 - Supporting Employment and Industry	V	V	V	V	~	V				V	V	V	~	~	~	V	V	V	V
A8 - High Quality Design	V	V	~	~	V	~				V	V	~	~	~	~	V	V	V	V
A9 - Heritage and Conservation	V	V	~	~	V	~				V	V	~	~	~	~	V	V	V	V
Environment and Green Space																			
A10 - Streets and Spaces	V	V	~	~	V	~				V	V	V	~	~	~	V	V	V	~
A11 - Parking and Refuse Strategy	V	V	~	~	V	~				V	V	V	~	~	~	V	V	V	~
A12 - Openspace and Recreation	V	V	~	~	~	~				V	V	~	~	~	~	V	V	V	~
A13 - The Washlands	V	V	~	~	~	~				V	V	~	~	~	~	V	V	V	~
Key Sites																			
A14 - Brewery Buildings, Clarence Street (known as the Goat Maltings)	V	V	V	V	V	~				V	V	V	~	V	V	V	V	V	~
A15 - Crown Industrial Estate, Anglesey Road.	V	V	V	V	V	V				V	V	V	~	~	~	V	V	V	V

Anglesey Neighbourhood Development Plan (ANDP)

Appendix 3 - Strategic Environmental Assessment Screening Report



SCREENING OPINION ON:
STRATEGIC ENVIRONMENTAL ASSESSMENT
HABITAT REGULATIONS ASSESSMENT

**ANGLESEY NEIGHBOURHOOD
DEVELOPMENT PLAN**

June 2015

Introduction

1. Each Neighbourhood Development Plan (NP) must meet the Basic Conditions in accordance with para. 8 of Schedule 4B to the Town and Country Planning Act 1990 Act, which was inserted by the Localism Act 2011. The local planning authority needs to be satisfied that the Basic Conditions are met. Amongst these Basic Conditions are the following:

- a) The NP contributes to sustainable development;
- b) The NP does not breach or is otherwise compatible with EU obligations – this includes the Strategic Environmental Assessment (SEA) Directive of 2001/42/EC; and
- c) The making of the NP is not likely to have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2010 or a European offshore marine site (as defined in the Offshore Marine Conservation (Natural Habitats &c) regulations 2007 (either alone or in combination with other plans or projects) (inserted by Regulation 32 of The Neighbourhood Planning (General) Regulations 2012).

2. Planning Practice Guidance (PPG) contains specific assistance on sustainability appraisal/SEA requirements for NPs. Whilst a Local Plan-style sustainability appraisal is not required, the PPG advises that, by producing a specific statement of how the Plan contributes to the achievement of sustainable development, the requirement under criterion (a) above would be demonstrated. A sustainability appraisal may be a useful way of producing this statement, the PPG advises. (Ref ID: 11-026-20140306)

3. An NP meets the criteria for an SEA as set out in The Environmental Assessment of Plans and Programmes Regulations 2004 if any of its proposals or policies could have ‘significant environmental effects’. Defining what are ‘significant environmental effects’ is not straightforward, but PPG offers the following examples:

“An SEA may be required, for example, where:

- (a) a NP allocates sites for development;
- (b) the neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan; or
- (c) the neighbourhood plan may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan.”

(Ref ID: 11-027-20140306)

4. Schedule 1 of the 2004 Regulations sets out criteria for determining the likely significance of effects on the environment. The criteria are:

1. The characteristics of plans and programmes, having regard, in particular, to:

- (a) the degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources,
- (b) the degree to which the plan or programme influences other plans and programmes including those in a hierarchy,
- (c) the relevance of the plan or programme for the integration of environmental considerations in particular with a view to promoting sustainable development,
- (d) environmental problems relevant to the plan or programme,
- (e) the relevance of the plan or programme for the implementation of Community legislation on the environment (e.g. plans and programmes linked to waste-management or water protection).

2. Characteristics of the effects and of the area likely to be affected, having regard, in particular, to

- (a) the probability, duration, frequency and reversibility of the effects,
- (b) the cumulative nature of the effects,
- (c) the transboundary nature of the effects,
- (d) the risks to human health or the environment (e.g. due to accidents),
- (e) the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected),
- (f) the value and vulnerability of the area likely to be affected due to:
 - (i) special natural characteristics or cultural heritage,
 - (ii) exceeded environmental quality standards or limit values,
 - (iii) intensive land-use, and
- (g) the effects on areas or landscapes which have a recognised national, Community or international protection status.

4. It is the responsibility of the local planning authority to decide whether or not any of the proposals of the NP are significant enough for the Plan to require an SEA. The Parish Council submits their NP (and any subsequent version where there have been significant additions or deletions) to the local authority and the latter produces this screening report, with a statement as to whether or not it considers that an SEA needs to be prepared.

5. The Council will also state whether it considers that there will be a significant effect on a nature conservation site of European significance, as in paragraph 1(c) above, and whether or not a Habitat Regulations Assessment (HRA) will be required.

6. The Council has analysed the NP's policies and proposals against the criteria above, and the results are set out in the chart below.

2. ASSESSMENT OF ANGLESEY NEIGHBOURHOOD PLAN, SECTION 14 CONSULTATION VERSION, FOR SIGNIFICANT ENVIRONMENTAL EFFECTS

PPG Criterion or Environmental Regulation Criterion	Significant Effect Identified	Comment
PPG Criteria (1) NP allocates sites for development	Yes	The Plan has identified 3 sites in the Parish and puts forward the range of uses the community favours for their re-development (Policies A13-A15).
(2) The neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan	Yes	The Plan recognises both the built heritage and natural assets in the Parish and sets out policies to protect and enhance those assets.(Policies A11,12,14,15) Two of the three sites for which there are policies have heritage assets on site, (Crown Industrial Estate and Goat Maltings) and proposals for acceptable uses are set out in A14 and 15).
(3) the NP may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan	No	Crown Industrial Estate was appraised, favourably, for housing in the Local Plan Sustainability Appraisal . It is considered that any other proposals would have either beneficial environmental effects or be neutral. Most of the Parish is in Flood Zone 3, but a Policy in the Local Plan covers the fact that a Flood Risk Appraisal will be required for all qualifying types of development, and the design of the development will need to accommodate any residual risk of flood defence failure.
Environmental Regulation Criteria <i>The characteristics of plans and programmes, having regard, in particular, to:</i> (4) the degree to which the NP sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources;	Yes	See (1) & (2) above. Policies A2 (outdoor community hubs), A3 (shopping area environmental improvements), A4 (walking and cycling routes), A8 (high quality design), A9 (National Forest related Green Links introducing street trees on through routes in the Parish) and A10 (quality of parking areas and bin storage) provide frameworks for positive enhancement of the environment.
(5) the degree to which the NP influences other plans and programmes including those in a hierarchy;	No detrimental effects	The emerging Local Plan makes provision for Neighbourhood Plan to influence decision making in the Neighbourhood Plan area. The NP accords with National Planning Policy

		Framework and the saved policies of the East Staffordshire Local Plan of 2006.
(6) the relevance of the NP for the integration of environmental considerations in particular with a view to promoting sustainable development;	No detrimental effects	Most policies in the Anglesey NP contribute positively to the integration of environmental considerations with a view to promoting sustainable development.
(7) environmental problems relevant to the NP;	No	The Anglesey NP recognises and addresses the following environmental problems: the features that contribute to a poor urban landscape, and the specific actions that are needed to remedy this; the problems of legibility and accessibility within the urban area, and improving the links to the vast open space on its doorstep (the Trent Washlands); high quality design to accommodate different types of land use (housing, industry, offices, community, retail, etc) in close proximity to each other, in an environment where there is limited opportunity to introduce greenery into an established high density urban area; and need to enhance usage and enjoyment of the Washlands, and Anglesey Recreation Ground. There is no Policy addressing flood risk in the urban part of the Parish, but as noted in (3) above, the Local Plan adequately covers this environmental problem in the Parish.
(8) the relevance of the NP for the implementation of Community legislation on the environment (e.g. plans and programmes linked to waste-management or water protection).	No	The NP is in general conformity with the Waste Management and Minerals Local Plans produced by Staffordshire County Council and with the Water Framework Directive, having incorporated the views of the Environment Agency on this as expressed in response to the emerging Local Plan.
<i>Characteristics of the effects and of the area likely to be affected, having regard, in particular, to:</i> (9) the probability, duration, frequency and reversibility of the effects;	No	It is unlikely that, as a result of the policies within the Neighbourhood Plan, that there will be significant irreversible environmental impacts. Flood risk probability/frequency is addressed in the Local Plan, which will be monitored and revised should there be a change in time of risk in the Parish.
(10) the cumulative nature of the effects;	No	Proposals will not result in a significant increase in vehicular traffic, nor will the improvements for cyclists and pedestrians necessarily result in changed emission patterns due to vehicular traffic having to divert onto other roads. It

		should be noted that St Peter's Bridge/Orchard St on the Parish boundary are part of an Air Quality Management Area, and there is an automatic air quality monitoring station located on St Peter's Bridge.
(11) the transboundary nature of the effect;	No	No significant transboundary effects of the proposals have been identified. Traffic flows onto surrounding roads will only be altered marginally.
(12) the risks to human health or the environment (e.g. due to accidents);	No	None of the policies will create hazards to human health. Health and safety standards on developments arising within the plan areas will be governed by relevant statutory codes such as the Construction (Design and Management) Regulations 2007.
(13) the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected);	No	The spatial area covered by these policies is relatively small. Most of the population of the parish and those immediately outside could be affected, but this will be in a beneficial way.
(14) the value and vulnerability of the area likely to be affected due to: <ul style="list-style-type: none"> (i) special natural characteristics or cultural heritage, (ii) exceeded environmental quality standards or limit values, (iii) intensive land-use 	No	Local built heritage assets have been protected by Policies A13-15. The cultural heritage is recognised in the proposals within Policies A1 and A2. The only environmental quality standard likely to be exceeded is that relating to flood risk, which is addressed in the Local Plan. There is no evidence that air quality levels are at a significant and critical level locally (but see (10) above). The proposals sites involve high-density development in an area already characterised as high density, and the Parish is not regarded as being in any way vulnerable in this respect.
(15) the effects on areas or landscapes which have a recognised national, Community or international protection status;	No	There are no sites of this status within or close to the Neighbourhood Plan Area.
Additional specific environmental criterion from Basic Conditions: (16) The NP would have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2010)	No	There are no European sites within or close to the Neighbourhood Plan Area. The parish's position next to the River Trent lies downstream of the River Mease SAC.

7. The Government's PPG advises that the local planning authority should consult the statutory consultation bodies. The three statutory consultation bodies whose responsibilities cover the environmental considerations of the Regulations (Environment Agency, Natural England and Historic England) have been consulted. They commented as follows:

Environment Agency:

"With regards to Anglesey I note they recognise the impact of flood risk and the assessment that will need to be undertaken to ensure sites that come forward are suitable. Anglesey is entirely in the flood plain, although defended so any proposed sites will need to consider the impact should those defences become breached.

Taking the above into consideration, with regards to the screening opinion for both these Neighbourhood Plans, [Anglesey and Stabenhill] we consider the plans would not have significant environmental effects and, as a result, a SEA of either plan would not be required."

Natural England:

"Natural England does not consider the NDP need be accompanied by a HRA as proposals are unlikely to result in significant effects on the [River Mease] SAC.

"We note that whilst the proposed policies of the ANDP are allocating 3 new sites for development , they are unlikely to have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the emerging Local Plan which is now at an advanced stage. Neither does the Plan Area contain sensitive natural assets that may be affected by the Plan policies.

"Therefore, it is Natural England's understanding that it is likely this Plan does not require a Strategic Environmental Assessment (SEA)."

Historic England:

"On the basis of the information supplied, including that set out in the draft plan, and in the context of the criteria set out in Schedule 1 of the Environmental Assessment Regulations [Annex II of 'SEA' Directive], Historic England is of the view that the preparation of a Strategic Environmental Assessment is likely to be required as land allocations are made and any development proposed could affect heritage assets."

"As regards the HRA Screening Report Historic England does not wish to comment in detail and would defer to Natural England and other statutory consultees, however, we have no adverse comments to make on the report's conclusions."

8. As a result of the above, East Staffordshire Borough Council believes that the above Neighbourhood Plan **would** have significant environmental effects and, as a result, a Strategic Environmental Assessment of the Plan **will** be required.

Habitat Regulations Assessment

9. East Staffordshire Borough Council concludes that a Habitat Regulations Assessment **would not** need to be carried out as it is not considered to be a large enough plan area or involve complex policies which are likely to have a negative impact on habitats. (See Natural England comments above).