



Sustainability Appraisal

for the delivery of

Anglesey Neighbourhood Plan

on behalf of:

Anglesey Parish Council

18th December 2015



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1. Purpose of this document

- 1.1. This sustainability appraisal has been prepared in support of the emerging Anglesey Neighbourhood Development Plan (ANDP). This document looks to the sustainability objectives set out in the Sustainability Appraisal of the East Staffordshire development plan to produce sustainability objectives for the ANDP. This appraisal will go on to assess if the ANDP vision, objectives and policies comply with the sustainability objectives.
- 1.2. Anglesey is an urban parish located in Burton upon Trent, in East Staffordshire. The East Staffordshire Local Plan was adopted in October 2015. The Local Plan replaced the saved policies of the 2006 Local Plan and sets out the strategic framework for development in the Borough during the period 2012-2031. The Local Plan has been subject to examination by an independent inspector appointed by the Secretary of State.

The need for SEA

- 1.3. The Anglesey Neighbourhood Plan was the subject of a screening opinion undertaken by East Staffordshire Borough Council (ESBC) in June 2015. The statutory consultees made the following conclusions:
- 1.4. Environment Agency - "With regards to Anglesey I note they recognise the impact of flood risk and the assessment that will need to be undertaken to ensure and sites that come forward are suitable. Anglesey is entirely in the flood plain, although defended so any proposed sites will need to consider the impact should those defences become breached. Taking the above into consideration, with regards to the screening opinion for both these Neighbourhood Plans, [Anglesey and Stapenhill] we consider the plans would not have significant environmental effects and, as a result, a SEA of either plan would not be required."
- 1.5. Natural England - "Natural England does not consider the NDP need be accompanied by a HRA as proposals are unlikely to result in significant effects on the [River Mease] SAC. We note that whilst the proposed policies of the ANDP are allocating 3 new sites for development, they are unlikely to have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the emerging Local Plan which is now at an advanced stage. Neither does the Plan Area contain sensitive natural assets that may be affected by the Plan policies. Therefore, it is Natural England's understanding that it is likely this Plan does not require a Strategic Environmental Assessment (SEA)."

- 1.6. Historic England - “On the basis of the information supplied, including that set out in the draft plan, and in the context of the criteria set out in Schedule 1 of the Environmental Assessment Regulations [Annex II of ‘SEA’ Directive], Historic England is of the view that the preparation of a Strategic Environmental Assessment is likely to be required as land allocations are made and any development proposed could affect heritage assets. As regards the HRA Screening Report Historic England does not wish to comment in detail and would defer to Natural England and other statutory consultees, however, we have no adverse comments to make on the report’s conclusions.”
- 1.7. As a result of the above, ESBC concluded that the Anglesey Neighbourhood Plan would have significant environmental effects, specifically on heritage assets in the parish and, as a result, a Strategic Environmental Assessment of the Plan will be required. It has been determined that only the policies which are considered to need SEA are assessed in this way. Therefore this document provides a full SA with SEA specific details relating only to Policy A14 – Brewery Buildings, Clarence Street (known as the Goat Maltings).
- 1.8. The document will include the following sections:
 - 1 – Analysis of Sustainability Objectives of the Sustainability Appraisal of the adopted Local Plan.*
 - 2 – Formulation of sustainability objectives for the Anglesey neighbourhood plan that take a lead from those set out in the adopted Local Plan but are tailored to the local scale and characteristics of Anglesey Parish.*
 - 3 – An assessment of policy A14 according to Schedule 2 of the Environmental Assessment of Plans and Programmes Regulations 2004.*
 - 4 – Assessment of the emerging Anglesey neighbourhood plan vision, objectives and policies with the Anglesey sustainability objectives.*
 - 5 – Conclusion as to the overall assessment of the Anglesey neighbourhood plan with its sustainability objectives.*
- 1.9. Below outlines a checklist of the SEA requirements that need to be addressed in this Environmental Report.

SEA requirements	Meeting the requirements
Implementing the plan or programme; and	The proposals in the Neighbourhood Plan will be implemented through the determination of planning applications by the local planning authority. (REF paragraph 1.2)
Reasonable alternatives taking into account the objectives and the geographical scope of the plan or programme	Options have been explored through the issues and options consultation stage. (REF chapter 3)
<p>The report shall include such of the information referred to in Schedule 2 to these Regulations as may reasonably be required, taking account of—</p> <p>(a) current knowledge and methods of assessment;</p> <p>(b) the contents and level of detail in the plan or programme;</p> <p>(c) the stage of the plan or programme in the decision-making process; and</p> <p>(d) the extent to which certain matters are more appropriately assessed at different levels in that process in order to avoid duplication of the assessment.</p>	<p>a) This SA combines requirements for preparation of SA and where relevant SEA. SEA requirements apply only to those policies in the plan which have been deemed in need of SEA by the statutory consultees.</p> <p>b) This document has been prepared to an appropriate level of detail as it is in support of a Neighbourhood Plan. Neighbourhood Plans do not require as detailed SA and SA assessments as Local Plans however, where policies are considered to make proposals which may impact heritage or natural protected assets this is covered in more detail, see chapter 3.</p> <p>c) This Neighbourhood Plan is currently at the stage of submission to the Local Planning Authority for Regulation 16 consultation and then Examination by an independent examiner. (REF paragraph 1.1)</p> <p>d) Certain areas of this SA are more detailed in order to focus on heritage matters raised by Historic England, specifically relating to listed industrial assets at Goat Maltings. The site is allocated for redevelopment but is sensitive due to the heritage value of existing structures on site. The neighbourhood plan policies and this SA/SEA reflect that. (REF – paragraph 3.2)</p>

<p>Information referred to in Schedule 2 may be provided by reference to relevant information obtained at other levels of decision-making or through other Community legislation.</p>	<p>Full details in chapter 3</p>
<p>When deciding on the scope and level of detail of the information that must be included in the report, the responsible authority shall consult the consultation bodies.</p>	<p>Consultation was carried out by East Staffordshire Borough Council in June 2015 Appendix 1.</p>
<p>Where a consultation body wishes to respond to a consultation under paragraph (5), it shall do so within the period of 5 weeks beginning with the date on which it receives the responsible authority's invitation to engage in the consultation.</p>	<p>Responses were received from statutory consultees, see Appendix 2.</p>

2. Setting of Sustainability Objectives

2.1. East Staffordshire Revised Sustainability Report (2014) specifies 12 sustainability objectives, covering key sustainability themes. For the purpose of this document East Staffordshire's sustainability objectives have been labelled ESO1 to ESO12 and Anglesey's sustainable objectives have been labelled SO1 to DO13.

2.2. East Staffordshire's sustainability objectives are outlined in the Revised Sustainability Appraisal Report (2014). The objectives are as follows:

ESO1 – Housing

To provide a suitable mix of decent housing available and affordable to everyone

ESO2 - Economy: To achieve a prosperous and diverse economy, encourage high and stable levels of employment and sustain economic competitiveness.

ESO3 - Transportation: To reduce the need to travel, encourage more sustainable modes of transport and make best use of existing transport infrastructure.

ESO4 - Climate change, energy and air quality: To reduce the causes and impacts of climate change, improve air quality, promote energy efficiency and encourage the use of renewable energy.

ESO5 - High quality design and sustainability: To encourage sustainable design and practice and create a high quality built environment.

ESO6 - Green infrastructure and open space: To protect, enhance and provide new Green Infrastructure assets.

ESO7 - Town centre: To sustain the vitality and viability of Burton and Uttoxeter town centres.

ESO8 - Rural communities: To sustain vibrant rural communities.

ESO9 - Flood risk: To reduce and manage the risk of flooding which would be detrimental to the public wellbeing, the economy and the environment.

ESO10 - Use of land: To deliver more sustainable use of land in more sustainable locations.

ESO11 - Natural resources: To ensure the prudent use of natural resources and the sustainable management of existing resources.

ESO12 - Quality of life: To improve the quality of life, including the health, safety and well being of those living and working in the borough.

2.3. Clear themes are apparent in the sustainability objectives identified in the Revised Sustainability Appraisal Report (2014). These themes form the basis of the Anglesey sustainability objectives (SO). They have been expanded upon to create 12 sustainability objectives for the parish of Anglesey as it moves forward with its neighbourhood plan. The sustainability objectives are as follows:

SO1 - Housing (ESO1) - Meeting the housing needs of the Anglesey's population, providing a suitable mix of decent housing available and affordable to everyone.

SO2 - Economy (ESO2) - To achieve a prosperous and diverse local economy, and increase overall employment and economic growth.

SO3 - Sustainable transport (ESO3) - To reduce the need to travel, encourage sustainable modes of travel and make best use of existing transport infrastructure within the parish.

SO4 - Climate change, energy and air quality (ESO4) - To reduce the causes and impacts of climate change, improve air quality, promote energy efficiency, reduce emissions and encourage the use of renewable energy.

SO5 - Good design (ESO5) - To encourage high quality, sustainable design and create a high quality built environment as Anglesey changes over the plan period.

SO6 - Community facilities (ESO12) - To protect, enhance and provide community facilities in the parish including education, health, recreation, shops and open spaces.

SO7 - Town centre (ESO7) - To sustain the vitality and viability of Burton town centre.

SO8 - Vibrant communities (ESO12) - To sustain the parish as a vibrant community and promote high quality of life for all who live, work and visit the Anglesey.

SO9 - Flood risk and water quality (ESO9) - To prioritise and at all times consider the safety and wellbeing of new and existing parish residents by reducing and managing factors such as flood risk, crime and traffic.

SO10 - Natural resources (ESO11) - To ensure the prudent use of natural and limited resources and manage these resources in a sustainable manner, e.g. land and energy.

SO11 - Landscape quality (ESO5, ESO6) - To protect, maintain and enhance the character and appearance of the landscape and townscape quality of the parish by maintaining and strengthening local distinctiveness, visual amenity, landscape character and sense of place.

SO12 - Heritage and historic environment (ES05) - To protect and enhance landscape character, historic buildings, archaeological sites and cultural features of importance to the community.

3. Schedule 2 assessment of policy A14: Goat Maltings

- 3.1. Statutory consultee Historic England stated that policy A14 should be supported by SEA due to heritage designations affecting the site. The former Goat Maltings building, office block, loading bay and Malthouse of the former Yeomans, Cherry and Cutin Brewery, is grade II listed. It also lies within a Conservation Area and is part of a cluster of former brewery buildings, many of which have been converted to residential use. The Goat Maltings building itself does have planning permission for conversion to residential units however, the scheme has not been implemented.
- 3.2. The Neighbourhood Plan explored different options with the community and concluded that the ideal scenario would be for the building to be converted and retain in use as it is highly valued as a local historical and community landmark. The neighbourhood plan encourages this through “Policy A14 – Brewery Buildings, Clarence Street (known as the Goat Maltings)” which seeks redevelopment for residential, commercial, leisure and community uses which demonstrably appreciate the heritage value of the building.
- 3.3. The neighbourhood plan resists the loss of the building, seeks a full historical record of it prior to development, provision of interpretation boards to ensure the identity of the building is retained, parking and amenity space is provided sensitively.
- 3.4. The following table sets out the requirements of schedule 2 relating to this policy:

Schedule 2	Policy A14
1. An outline of the contents and main objectives of the plan or programme, and of its relationship with other relevant plans and programmes.	The policy is one of 15 policies within the Anglesey Neighbourhood Plan. It is the only policy which requires SEA as it is allocating redevelopment of a listed building.
2. The relevant aspects of the current state of the environment and the likely evolution thereof without implementation of the plan or programme.	The listed building currently is disused and derelict. Not including a policy on this structure would make it more likely that this lack of use and degradation of the building continue. Having a policy on the site makes clear the parish council and community’s aspirations for the reuse of the building.
3. The environmental characteristics of areas likely to be significantly affected.	The affected area is a grade II listed building formerly associated with the brewery buildings in Anglesey parish. It makes a crucial contribution as a significant element of the historic, social and cultural make-up of the area. Moreover the

	goat shaped weather vane atop the building is a key local landmark which helps define the Anglesey parish.
4. Any existing environmental problems which are relevant to the plan or programme including, in particular, those relating to any areas of a particular environmental importance, such as areas designated pursuant to Council Directive 79/409/EEC on the conservation of wild birds(a) and the Habitats Directive.	n/a
5. The environmental protection objectives, established at international, Community or Member State level, which are relevant to the plan or programme and the way those objectives and any environmental considerations have been taken into account during its preparation.	The site is protected under the Planning (Listed Buildings and Conservation Areas) Act 1990, a decision made by the Government's Department for Culture, Media and Sport (DCMS). The Goat Maltings is protected for its architectural and historic interest.
6. The likely significant effects on the environment, including short, medium and long-term effects, permanent and temporary effects, positive and negative effects, and secondary, cumulative and synergistic effects, on issues such as— (a) biodiversity; (b) population; (c) human health; (d) fauna; (e) flora; (f) soil; (g) water; (h) air; (i) climatic factors; (j) material assets; (k) cultural heritage, including architectural and archaeological heritage; (l) landscape; and (m) the inter-relationship between the issues referred to in sub-paragraphs (a) to (l).	This site is important as its redevelopment has an impact on architectural and archaeological heritage. Its loss either through inappropriate conversion, redevelopment or demolition would signify a significant loss.
7. The measures envisaged to prevent, reduce and as fully as possible offset any significant adverse effects on the environment of implementing the plan or programme.	The policy relating to this site in the Neighbourhood plan aims to protect the most important elements of the building whilst seeking a long term use for it which will secure its maintenance and upkeep.
8. An outline of the reasons for selecting the alternatives dealt with, and a description of how the assessment was undertaken including any difficulties (such as technical deficiencies or lack of know-how) encountered in compiling the required information.	Alternatives explored were derived from consultation with the Anglesey parish community. The options were; no policy on the site, policy which looks to demolish/significantly alter the building and finally to convert with minimum impact on the fabric of the building. The first two options were not considered by the community or steering group to be realistic

	<p>options as the listing of the building and its significance within the townscape of the parish made it too important not to try to encourage its protection through the neighbourhood plan and too heavily protected and valued to remove.</p>
<p>9. A description of the measures envisaged concerning monitoring in accordance with regulation 17.</p>	<p>The neighbourhood plan, and in particular policy A14 will be subject to monitoring over the 'plan period' to which it relates. Monitoring will happen changing to the listing of the building, development of the site, alterations to the ESBC local plan which make the neighbourhood plan ineffectual. It is envisaged that a review will be undertaken 5 to 6 years from adoption of the neighbourhood plan.</p>

4. Sustainability appraisal:

Testing the vision, objectives and draft policies against the ANDP sustainability objectives

- 4.1. The ANDP sustainability objectives, as detailed in the previous section, are now used to assess the vision, objectives and draft policies. The following table demonstrates the coding used to grade the vision, objective or policy according to whether it 'complies', 'a conflict may occur' or it is 'not applicable' to the ANDP Sustainability Objectives.
- 4.2. Screening of the ANDP has been carried out and following consultation with SEA bodies this SA has been prepared. With specific regard to the Goat Maltings listed status, responses from Historic England and East Staffordshire Borough Council indicate that a Strategic Environmental Assessment of the plan policies would be necessary. The approach adopted in the preparation of the neighbourhood plan is to carry out a full sustainability appraisal, but because of the listing this aspect of policy will be subject to more detailed assessment, identifying which aspects of retention comply and any that might conflict.

√ Complies ~ Not applicable x A conflict may occur

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
East Staffordshire Sustainability Objectives	(ES01, ES10)	(ES02)	(ES03)	(ES04)	(ES05)	(ES012)	(ES07)	(ES012)	(ES09)	(ES011)	(ES05, ES06)	(ES05)

ANDP Vision

	√	√	√	√	√	√	~	√	√	√	√	√
"To build upon the vibrancy of Anglesey Parish whilst promoting best use of our assets and ensuring maximum accessibility for all"							The ANDP focuses primarily on Anglesey parish but does consider improving access walking and cycling to Burton upon Trent Town Centre.					

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
ANDP Objectives												
1. Community	~	√	~	~	~	√	√	√	~	~	~	~
To work positively to increase wellbeing and community cohesion, through joint working and increased awareness of the groups and organisations which work within the area and community.	Not directly linked		Not directly linked	Not directly linked	Not directly linked				Not directly linked	Not directly linked	Not directly linked	Not directly linked
2. Services and Facilities	~	√	~	√	~	√	x	√	~	√	~	~

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
To build upon the vibrancy of the parish through enhanced services for the young and elderly, by encouraging community-focused groups and businesses and make the best use of the Parish's existing resources.	Not directly linked		Not directly linked		Not directly linked		Potential for conflict as improvement of services in Anglesey does not actively promote Burton town centre. However, the centres are offering different services to residents and so are likely not to conflict.		Not directly linked		Not directly linked	Not directly linked
3. Transport and Access	~	√	√	√	√	√	~	√	√	√	√	~

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
To ensure all residents have equal access to key services, facilities and locations through improved access and careful design which promotes minimum reliance on the private car.	Not directly linked						Not directly linked					Not directly linked
4. Housing and Development	√	√	√	√	√	√	~	√	~	√	√	√

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
To celebrate and enhance the vibrancy and diversity of the parish through protection of existing industrial and commercial facilities, while safeguarding local buildings of historical architectural significance and promoting high quality design for all development.							Not directly linked.		Not directly linked.			
5. Public Realm and Environment	√	√	√	√	√	√	~	√	~	~	√	√

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
To improve the quality, functionality, accessibility and appearance of streets and parks in Anglesey, whilst making the best of the parish's built and recreational resources and encouraging enjoyment of outside spaces for all residents and visitors to the area.							Not directly linked.		Not directly linked.	Not directly linked.		
6. Key sites	√	√	√	√	√	√	~	√	√	√	√	√
To create strategies for key sites within the parish which are currently under utilised and are central to the wider improvement and revitalisation of Anglesey.							Not directly linked.					

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment

Policies

Community Facilities

A1 - Protecting and enhancing existing community facilities	~	√	~	~	√	√	~	√	~	~	√	√
A2 - Establishing Community Hubs	~	√	~	~	√	√	~	√	~	~	√	√
A3 - Improvements to Shopping Areas	~	√	~	~	√	√	x	√	~	~	√	~
A4 - Walking and Cycling	~	~	√	√	√	√	√	√	~	~	~	~

Employment and Housing

A5 - Housing Types and Tenures	√	√	~	~	√	~	~	√	~	~	√	~
A6 - Housing in Multiple Occupation	√	√	~	~	√	~	~	√	~	~	~	~

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
(HMOs) and Conversions												
A7 - Supporting Employment and Industry	√	√	√	~	~	~	~	√	~	~	~	~
A8 - High Quality Design	√	√	~	√	√	~	~	√	√	~	√	~
A9 - Heritage and Conservation	√	√	~	~	√	√	~	√	~	√	√	√
Environment and Green Space												
A10 - Streets and Spaces	~	~	√	√	√	√	√	√	~	~	√	√
A11 - Parking and Refuse Strategy	√	√	√	√	√	~	~	√	~	~	~	~
A12 - Openspace and Recreation	~	~	√	~	~	√	~	√	~	√	√	~
A13 - The Washlands	~	~	√	~	~	√	~	√	~	~	√	~
Key Sites												

ANDP Sustainability Objective	SO1 - Housing	SO2 - Economy	SO3 - Sustainable Transportation	SO4 - Climate change, energy and air quality	SO5 - Good design	SO6 - Community facilities	SO7 - Town Centre	SO8 - Vibrant Communities	SO9 - Flood Risk and Water Quality	SO10 - Natural Resources	SO11 - Landscape Quality	SO12 - Heritage and Historic Environment
A14 - Brewery Buildings, Clarence Street (known as the Goat Maltings)	√ The policy supports residential development on the site, specifically accommodation which targets the elderly.	√ The policy supports a mixed use scheme which would provide a diverse economy with employment opportunities.	~	~	√ The policy resists the loss of the heritage asset and Policy A8 ensures all new residential schemes, where appropriate are designed to a high quality.	√ As part of a mixed-use scheme the policy supports leisure and community uses.	~	√ The mixed use scheme will support the parish's vibrant community by delivering a number of community uses.	~	~	√ The retention of the heritage asset will contribute to protecting and enhancing the landscape and townscape.	√ As the policy resists the loss of the heritage asset it protects the landscape character and historic buildings.
A15 - Crown Industrial Estate, Anglesey Road.	√	√	~	~	√	√	√	√	~	~	√	√

5. Conclusions

- 5.1. Overall, the Anglesey neighbourhood plan complies with both East Staffordshire Borough Council's sustainability objectives and the newly created Anglesey sustainability objectives. The neighbourhood plan seeks to support sustainable development and the sustainability objectives.

- 5.2. There is a potential conflict between Anglesey Neighbourhood Development Plan and the Town Centre sustainability objectives. This conflict occurs in ANDP Objective 2 (Services and Facilities) and Policy A3 (Improvements to Shopping Areas). The improvements to Anglesey's services, facilities and shops do not actively promote Burton town centre and instead promotes the parish of Anglesey. However, it can be argued to be only a minor conflict as the shops and services on offer in Burton town centre differ from those needed at a local parish level. Furthermore, this is mitigated by policies within East Staffordshire Borough Council's Local Plan which seek to protect Burton Town Centre and recognise the different roles of towns and local centres.

- 5.3. In most occurrences the vision, objectives or policies do not directly relate to this objective as the objective focuses on the town centre whereas the neighbourhood plan is for the parish of Anglesey only. However, policies A4, A10 and A16 all support the town centre sustainability objective by identifying the need to improve walking and pedestrian links between the parish of Anglesey and Burton upon Trent town centre.

- 5.4. The environmental report has been prepared in accordance with paragraphs (2) and (3) of regulation 12 of the Environmental Assessment of Plans and Programmes Regulations 2004 and that there are no significant environmental impacts from implementing the Neighbourhood Plan.



6. Appendices

Appendix 1: ESBC Scoping/Screening



SCREENING OPINION ON:

STRATEGIC ENVIRONMENTAL ASSESSMENT

HABITAT REGULATIONS ASSESSMENT

ANGLESEY NEIGHBOURHOOD

DEVELOPMENT PLAN

June 2015

Introduction

1. Each Neighbourhood Development Plan (NP) must meet the Basic Conditions in accordance with para. 8 of Schedule 4B to the Town and Country Planning Act 1990 Act, which was inserted by the Localism Act 2011. The local planning authority needs to be satisfied that the Basic Conditions are met. Amongst these Basic Conditions are the following:

- a) The NP contributes to sustainable development;
- b) The NP does not breach or is otherwise compatible with EU obligations – this includes the Strategic Environmental Assessment (SEA) Directive of 2001/42/EC; and
- c) The making of the NP is not likely to have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2010 or a European offshore marine site (as defined in the Offshore Marine Conservation (Natural Habitats &c) regulations 2007 (either alone or in combination with other plans or projects) (inserted by Regulation 32 of The Neighbourhood Planning (General) Regulations 2012).

2. Planning Practice Guidance (PPG) contains specific assistance on sustainability appraisal/SEA requirements for NPs. Whilst a Local Plan-style sustainability appraisal is not required, the PPG advises that, by producing a specific statement of how the Plan contributes to the achievement of sustainable development, the requirement under criterion (a) above would be demonstrated. A sustainability appraisal may be a useful way of producing this statement, the PPG advises. (Ref ID: 11-026-20140306)

3. An NP meets the criteria for an SEA as set out in The Environmental Assessment of Plans and Programmes Regulations 2004 if any of its proposals or policies could have 'significant environmental effects'. Defining what are 'significant environmental effects' is not straightforward, but PPG offers the following examples:

"An SEA may be required, for example, where:

- (a) a NP allocates sites for development;
- (b) the neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan; or
- (c) the neighbourhood plan may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan."

(Ref ID: 11-027-20140306)

4. Schedule 1 of the 2004 Regulations sets out criteria for determining the likely significance of effects on the environment. The criteria are:

1. The characteristics of plans and programmes, having regard, in particular, to:

(a) the degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources,

(b) the degree to which the plan or programme influences other plans and programmes including those in a hierarchy,

(c) the relevance of the plan or programme for the integration of environmental considerations in particular with a view to promoting sustainable development,

(d) environmental problems relevant to the plan or programme,

(e) the relevance of the plan or programme for the implementation of Community legislation on the environment (e.g. plans and programmes linked to waste-management or water protection).

2. Characteristics of the effects and of the area likely to be affected, having regard, in particular, to

(a) the probability, duration, frequency and reversibility of the effects,

(b) the cumulative nature of the effects,

(c) the transboundary nature of the effects,

(d) the risks to human health or the environment (e.g. due to accidents),

(e) the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected),

(f) the value and vulnerability of the area likely to be affected due to:

(i) special natural characteristics or cultural heritage,

(ii) exceeded environmental quality standards or limit values,

(iii) intensive land-use, and

(g) the effects on areas or landscapes which have a recognised national, Community or international protection status.

4. It is the responsibility of the local planning authority to decide whether or not any of the proposals of the NP are significant enough for the Plan to require an SEA. The Parish Council submits their NP (and any subsequent version where there have been significant additions or deletions) to the local authority and the latter produces this screening report, with a statement as to whether or not it considers that an SEA needs to be prepared.

5. The Council will also state whether it considers that there will be a significant effect on a nature conservation site of European significance, as in paragraph 1(c) above, and whether or not a Habitat Regulations Assessment (HRA) will be required.

6. The Council has analysed the NP's policies and proposals against the criteria above, and the results are set out in the chart below.

2. ASSESSMENT OF ANGLESEY NEIGHBOURHOOD PLAN, SECTION 14 CONSULTATION VERSION, FOR SIGNIFICANT ENVIRONMENTAL EFFECTS

PPG Criterion or Environmental Regulation Criterion	Significant Effect Identified	Comment
<p>PPG Criteria (1) NP allocates sites for development</p>	Yes	The Plan has identified 3 sites in the Parish and puts forward the range of uses the community favours for their re-development (Policies A13-A15).
<p>(2) The neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan</p>	Yes	The Plan recognises both the built heritage and natural assets in the Parish and sets out policies to protect and enhance those assets.(Policies A11,12,14,15) Two of the three sites for which there are policies have heritage assets on site, (Crown Industrial Estate and Goat Maltings) and proposals for acceptable uses are set out in A14 and 15).
<p>(3) the NP may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan</p>	No	Crown Industrial Estate was appraised, favourably, for housing in the Local Plan Sustainability Appraisal . It is considered that any other proposals would have either beneficial environmental effects or be neutral. Most of the Parish is in Flood Zone 3, but a Policy in the Local Plan covers the fact that a Flood Risk Appraisal will be required for all qualifying types of development, and the design of the development will need to accommodate any residual risk of flood defence failure.
<p>Environmental Regulation Criteria <i>The characteristics of plans and programmes, having regard, in particular, to:</i> (4) the degree to which the NP sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources;</p>	Yes	See (1) & (2) above. Policies A2 (outdoor community hubs), A3 (shopping area environmental improvements), A4 (walking and cycling routes), A8 (high quality design), A9 (National Forest related Green Links introducing street trees on through routes in the Parish) and A10 (quality of parking areas and bin storage) provide frameworks for positive enhancement of the environment.
<p>(5) the degree to which the NP influences other plans and programmes including those in a hierarchy;</p>	No detrimental effects	The emerging Local Plan makes provision for Neighbourhood Plan to influence decision making in the Neighbourhood Plan area. The NP accords with National Planning Policy

		Framework and the saved policies of the East Staffordshire Local Plan of 2006.
(6) the relevance of the NP for the integration of environmental considerations in particular with a view to promoting sustainable development;	No detrimental effects	Most policies in the Anglesey NP contribute positively to the integration of environmental considerations with a view to promoting sustainable development.
(7) environmental problems relevant to the NP;	No	The Anglesey NP recognises and addresses the following environmental problems: the features that contribute to a poor urban landscape, and the specific actions that are needed to remedy this; the problems of legibility and accessibility within the urban area, and improving the links to the vast open space on its doorstep (the Trent Washlands); high quality design to accommodate different types of land use (housing, industry, offices, community, retail, etc) in close proximity to each other, in an environment where there is limited opportunity to introduce greenery into an established high density urban area; and need to enhance usage and enjoyment of the Washlands, and Anglesey Recreation Ground. There is no Policy addressing flood risk in the urban part of the Parish, but as noted in (3) above, the Local Plan adequately covers this environmental problem in the Parish.
(8) the relevance of the NP for the implementation of Community legislation on the environment (e.g. plans and programmes linked to waste-management or water protection).	No	The NP is in general conformity with the Waste Management and Minerals Local Plans produced by Staffordshire County Council and with the Water Framework Directive, having incorporated the views of the Environment Agency on this as expressed in response to the emerging Local Plan.
<i>Characteristics of the effects and of the area likely to be affected, having regard, in particular, to:</i> (9) the probability, duration, frequency and reversibility of the effects;	No	It is unlikely that, as a result of the policies within the Neighbourhood Plan, that there will be significant irreversible environmental impacts. Flood risk probability/frequency is addressed in the Local Plan, which will be monitored and revised should there be a change in time of risk in the Parish.
(10) the cumulative nature of the effects;	No	Proposals will not result in a significant increase in vehicular traffic, nor will the improvements for cyclists and pedestrians necessarily result in changed emission patterns due to vehicular traffic having to divert onto other roads. It

		should be noted that St Peter's Bridge/Orchard St on the Parish boundary are part of an Air Quality Management Area, and there is an automatic air quality monitoring station located on St Peter's Bridge.
(11) the transboundary nature of the effect;	No	No significant transboundary effects of the proposals have been identified. Traffic flows onto surrounding roads will only be altered marginally.
(12) the risks to human health or the environment (e.g. due to accidents);	No	None of the policies will create hazards to human health. Health and safety standards on developments arising within the plan areas will be governed by relevant statutory codes such as the Construction (Design and Management) Regulations 2007.
(13) the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected);	No	The spatial area covered by these policies is relatively small. Most of the population of the parish and those immediately outside could be affected, but this will be in a beneficial way.
(14) the value and vulnerability of the area likely to be affected due to: (i) special natural characteristics or cultural heritage, (ii) exceeded environmental quality standards or limit values, (iii) intensive land-use	No	Local built heritage assets have been protected by Policies A13-15. The cultural heritage is recognised in the proposals within Policies A1 and A2. The only environmental quality standard likely to be exceeded is that relating to flood risk, which is addressed in the Local Plan. There is no evidence that air quality levels are at a significant and critical level locally (but see (10) above). The proposals sites involve high-density development in an area already characterised as high density, and the Parish is not regarded as being in any way vulnerable in this respect.
(15) the effects on areas or landscapes which have a recognised national, Community or international protection status;	No	There are no sites of this status within or close to the Neighbourhood Plan Area.
Additional specific environmental criterion from Basic Conditions: (16) The NP would have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2010	No	There are no European sites within or close to the Neighbourhood Plan Area. The parish's position next to the River Trent lies downstream of the River Mease SAC.

7. The Government's PPG advises that the local planning authority should consult the statutory consultation bodies. The three statutory consultation bodies whose responsibilities cover the environmental considerations of the Regulations (Environment Agency, Natural England and Historic England) have been consulted. They commented as follows:

Environment Agency:

"With regards to Anglesey I note they recognise the impact of flood risk and the assessment that will need to be undertaken to ensure and sites that come forward are suitable. Anglesey is entirely in the flood plain, although defended so any proposed sites will need to consider the impact should those defences become breached.

Taking the above into consideration, with regards to the screening opinion for both these Neighbourhood Plans, [Anglesey and Stapenhill] we consider the plans would not have significant environmental effects and, as a result, a SEA of either plan would not be required."

Natural England:

"Natural England does not consider the NDP need be accompanied by a HRA as proposals are unlikely to result in significant effects on the [River Mease] SAC.

"We note that whilst the proposed policies of the ANDP are allocating 3 new sites for development , they are unlikely to have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the emerging Local Plan which is now at an advanced stage. Neither does the Plan Area contain sensitive natural assets that may be affected by the Plan policies.

"Therefore, it is Natural England's understanding that it is likely this Plan does not require a Strategic Environmental Assessment (SEA)."

Historic England:

"On the basis of the information supplied, including that set out in the draft plan, and in the context of the criteria set out in Schedule 1 of the Environmental Assessment Regulations [Annex II of 'SEA' Directive], Historic England is of the view that the preparation of a Strategic Environmental Assessment is likely to be required as land allocations are made and any development proposed could affect heritage assets."

"As regards the HRA Screening Report Historic England does not wish to comment in detail and would defer to Natural England and other statutory consultees, however, we have no adverse comments to make on the report's conclusions."

8. As a result of the above, East Staffordshire Borough Council believes that the above Neighbourhood Plan **would** have significant environmental effects and, as a result, a Strategic Environmental Assessment of the Plan **will** be required.

Habitat Regulations Assessment

9. East Staffordshire Borough Council concludes that a Habitat Regulations Assessment **would not** need to be carried out as it is not considered to be a large enough plan area or involve complex policies which are likely to have a negative impact on habitats. (See Natural England comments above).